

Our Journey

JULY 20, 2010

JANE N. KUSIAK

EXECUTIVE DIRECTOR

Outline of the Presentation

- Council on Virginia's Future: Introduction and Evolution
 - Council Overview and Membership
 - Virginia Performs Structure and Outcomes
 - Complementary Initiatives
 - 2010 Workplan and New Initiatives
- Long-Term Challenges
- Concluding Remarks

Background / Additional Information

Council on Virginia's Future: Introduction and Evolution

Council Overview and Membership

Established in 2003 (<u>Code of Virginia</u>, § 2.2-2683 et seq.) to serve as an advisory board to the Governor and the General Assembly, the Council is a forum where legislative, executive branch, and community leaders come together for work that transcends election cycles, partisanship, organizational boundaries, and short-term thinking.

The Council:

- Provides a long-term focus on high-priority issues.
- Creates an environment for improved policy and decisionmaking.
- Increases government accountability, operations, and performance.
- Informs citizens about performance and engages them in dialogue about Virginia's future.

The Honorable Robert F. McDonnell, Chair

Governor, Commonwealth of Virginia

The Honorable William T. Bolling Lieutenant Governor, Commonwealth of Virginia Mr. John O. (Dubby) Wynne, Vice Chair President & CEO (retired), Landmark Communications

General Assembly Members

The Honorable Ward L. Armstrong Minority Leader, Virginia House of Delegates

The Honorable Charles J. Colgan
President pro tempore & Chairman, Senate Finance
Committee, Senate of Virginia

The Honorable H. Morgan Griffith Majority Leader, Virginia House of Delegates

The Honorable William J. Howell Speaker of the House, Virginia House of Delegates

The Honorable Yvonne B. Miller Member, Senate Finance Committee, Senate of Virginia

The Honorable Thomas K. Norment, Jr. Minority Leader, Senate of Virginia

The Honorable Lacey E. Putney Chairman, House Appropriations Committee Virginia House of Delegates

The Honorable Richard L. Saslaw Majority Leader, Senate of Virginia

Citizen and Business Community Leaders

The Honorable William D. Euille Mayor, City of Alexandria

Mr. W. Heywood Fralin President & CEO, Medical Facilities of America, Inc.

Mr. James F. McGuirk, II President, AKLM Consulting, Inc.

Mr. Harris N. Miller President & CEO, Career College Association

Dr. Edward G. Murphy President & CEO, Carilion Clinic

The Honorable Michael J. Schewel Partner, McGuireWoods LLP

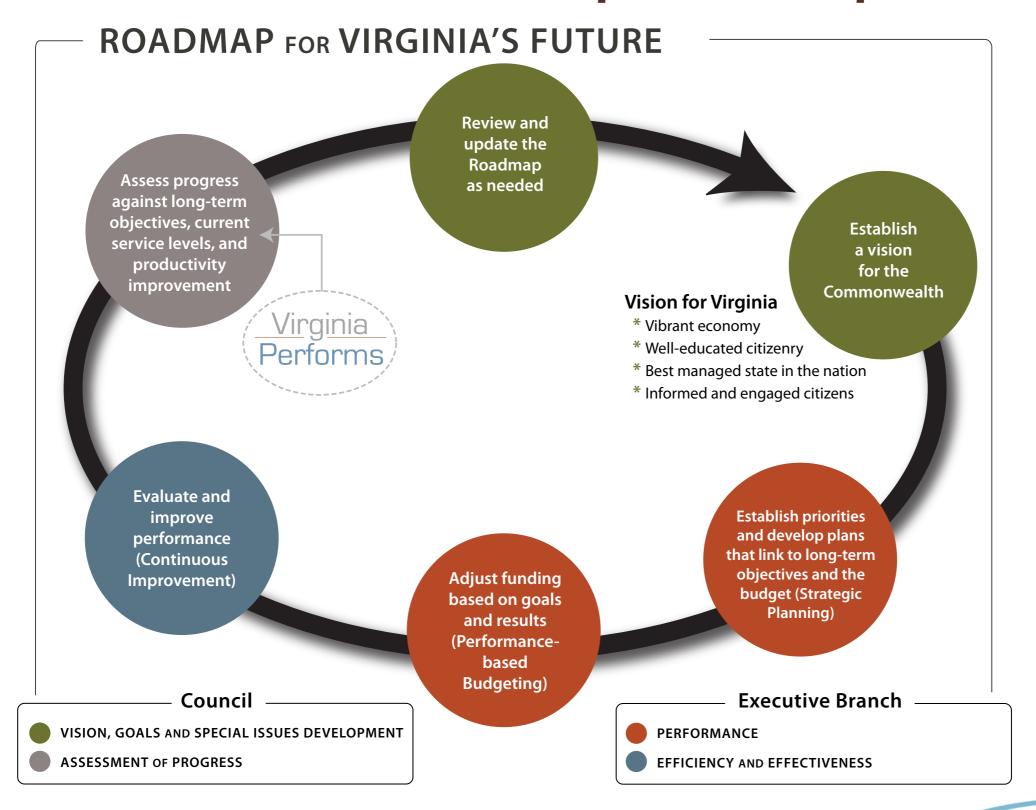
Cabinet Members

The Honorable Richard D. Brown Secretary of Finance

To Be Appointed

Council support provided by the Weldon Cooper Center for Public Service, University of Virginia and the Virginia Department Planning and Budget, in cooperation with the Governor's Office.

Performance Leadership Roadmap



Architecture of the Virginia Performs System

Charting a Course for Excellence

LONG-TERM GOALS & SOCIETAL INDICATORS

Economy, Education
Health & Family,
Transportation,
Public Safety, Natural &
Cultural Resources

Government and Citizens

Transforming Virginia

Transforming Government

AGENCY KEY OBJECTIVES & MEASURES

Improving Outcomes

Improving Efficiency

SERVICE AREA,
PRODUCTIVITY,
AND ADMINISTRATIVE
MEASURES

Examples

LONG-TERM GOAL

Preserve and Enhance Virginia's Economy

SOCIETAL INDICATORS

Employment Growth Workforce Quality

How is Virginia doing?

AGENCY KEY MEASURES

Employment Growth Graduation Rates

Are we getting results on our highest priorities?



Service Area Measures: ARE AGENCY SERVICES DELIVERING RESULTS?

Workforce training provided Third graders passing reading SOL tests

Productivity Measures: ARE AGENCIES BECOMING MORE EFFICIENT?

Annual safety costs per mine worker
Staff costs per fully accredited public school

Administrative Measures:
ARE AGENCIES WELL MANAGED?
Recurring audit findings
IT security

Are we improving government services and operations?

Scorecard at a Glance

SCORECARD AT A GLANCE

Virginia Performs Performs

"Measuring what matters to Virginians."

Economy

Goal: Be a national leader in the preservation and enhancement of our economy.

Business Climate **Business Startups Employment Growth** Personal Income

Unemployment Workforce Quality

Poverty

Public Safety

Goal: Protect the public's safety and security, ensure a fair and effective system of justice, and provide a prepared response to emergencies and disasters of all kinds.

Crime Emergency Preparedness Juvenile Intakes Recidivism Traffic Fatalities

> Performance Trend

Improving Maintaining Worsening

Education

Goal: Elevate the levels of educational preparedness and attainment of our citizens.

School Readiness 3rd Grade Reading 4th Grade Reading/Math High School Graduation High School Dropout College Graduation Educational Attainment Lifelong Learning

Natural Resources

Goal: Protect, conserve and wisely develop our natural, cultural and historic resources.

Air Quality Energy Historic Resources Land Preservation Solid Waste and Recycling Water Quality

Goal: Inspire and support Virginians

Health and Family

toward healthy lives and strong and resilient families.

Adoption Cancer Cardiovascular Disease Child Abuse and Neglect Foster Care Health Insurance Immunization Infant Mortality Life Expectancy Obesity Smoking

Transportation

Suicide

Teen Pregnancy

Goal: Ensure Virginia has a transportation system that is safe, enables the easy movement of people and goods, enhances the economy, and improves our quality of

Infrastructure Condition Land Use Traffic Congestion

Each topic covers:

Why Is This Important?

How Is Virginia Doing?

- Over Time
- By Region
- Compared to Other States

What Influences the **Indicator?**

What Is the State's Role?

Government & Citizens

Goal: Be recognized as the best-managed state in the nation.

Bond Rating Civic Engagement Consumer Protection **Government Operations** Internet Access Taxation Voter Registration & Turnout

How Does Virginia Compare to Other States?

INDICATOR RANK	1-10	11-20	21-30	31-40	41-50
ECONOMY					
Business Climate	•				
Business Startups		•			
Employment Growth			•		
Personal Income	•				
Poverty		•			
Unemployment	•				
Workforce Quality	•				
HEALTH & FAMILY					
Cancer Deaths			•		
Cardiovascular Disease			•		
Health Insurance			•		
Immunization (Childhood)				•	
Infant Mortality				•	
Obesity		•			
Smoking				•	
Suicide		•			
Teen Pregnancy		•			
NATURAL RESOURCES					
Historic Districts	•				
Energy			•		

INDICATOR RANK	1-10	11-20	21-30	31-40	41-50
EDUCATION			,		'
College Graduation (4-Year)	•				
College Graduation (2-Year)			•		
Fourth Grade Reading	•				
Fourth Grade Math		•			
High School Dropout		•			
PUBLIC SAFETY					
Emergency Preparedness	•				
Property Crime		•			
Violent Crime	•				
Traffic Fatalities		•			
TRANSPORTATION					
Infrastructure (Deficient Bridges)			•		
Traffic Congestion (Commute Time)					•
GOVERNMENT & CITIZENS					
Bond Rating	•				
Consumer Protection (Fraud)					•
Internet Access (Digital Gov't)	•				
Taxation (State and Local)				•	
Voter Turnout		•			
Charitable Giving				•	

How Are Virginia's Regions Doing? (A Sampling of Indicators)

	Trend Key: • Improving • Maintaining • Worsening							
ECONOMY	Central	Eastern	Hampton Roads	Northern	Southside	Southwest	Valley	West Central
Business Startups	•	•	•	•	•	•	•	•
Employment Growth	•	•	•	•	•	•	•	•
Poverty	•	•	•	•	•	•	•	•
Unemployment	•	•	•	•	•	•	•	•
EDUCATION	Central	Eastern	Hampton Roads	Northern	Southside	Southwest	Valley	West Central
School Readiness	•	•	•	•	•	•	•	•
High School Graduation	•	•	•	•	•	•	•	•
High School Dropout	•	•	•	•	•	•	•	•
HEALTH & FAMILY	Central	Eastern	Hampton Roads	Northern	Southside	Southwest	Valley	West Central
Cancer	•	•	•	•	•	•	•	•
Cardiovascular Deaths	•	•	•	•	•	•	•	•
Foster Care	•	•	•	•	•	•	•	•
Infant Mortality	•	•	•	•	•	•	•	•
Obesity	•	•	•	•	•	•	•	•
PUBLIC SAFETY	Central	Eastern	Hampton Roads	Northern	Southside	Southwest	Valley	West Central
Property Crime	•	•	•	•	•	•	•	•
Violent Crime	•	•	•	•	•	•	•	•
Juvenile Intakes	•	•	•	•	•	•	•	•
Traffic Fatalities	•	•	•	•	•	•	•	•

Trends Over Time: A Regional View

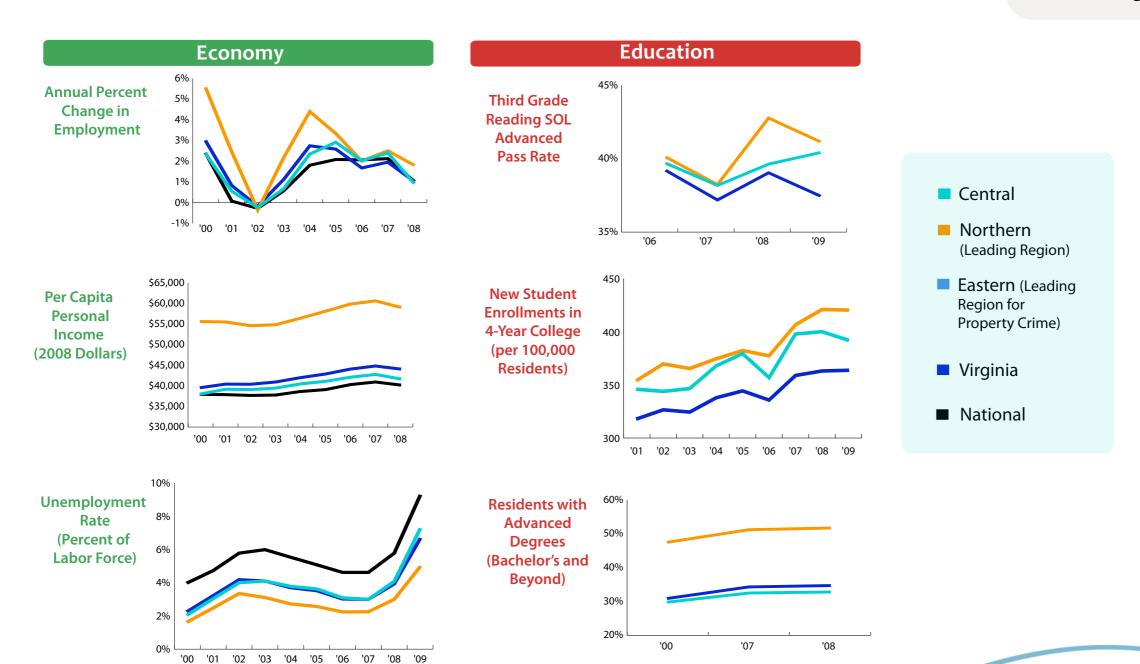


VirginiaPerforms Trends for Selected Indicators:

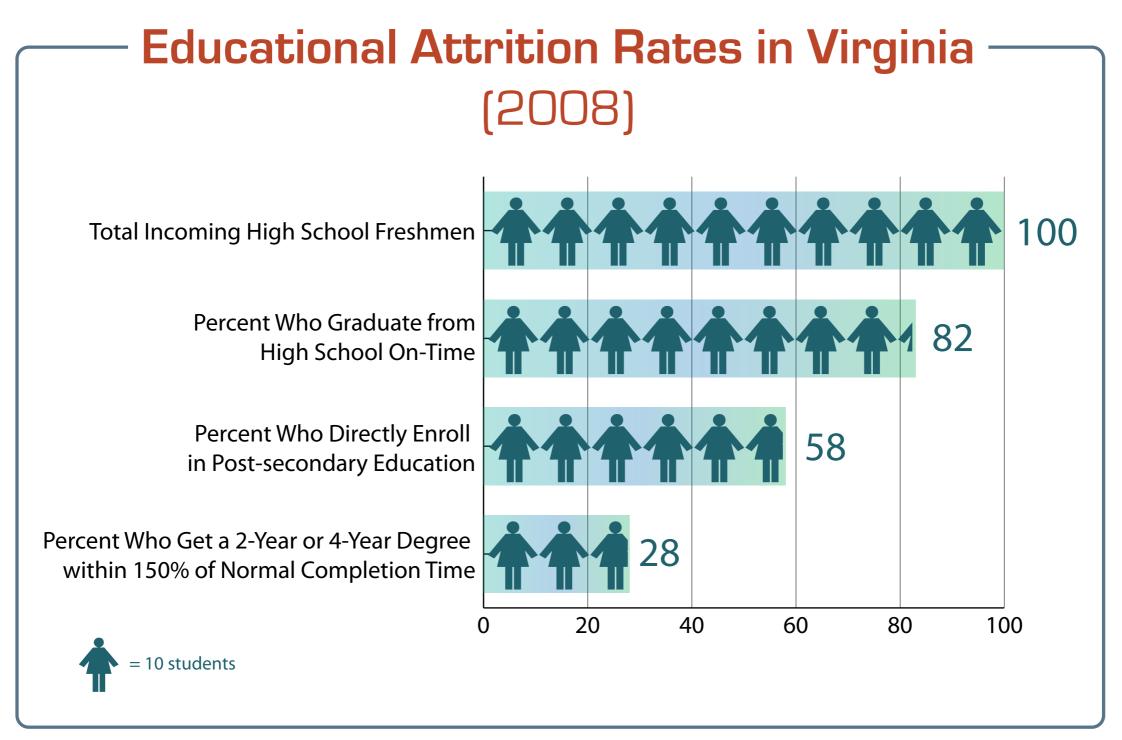
Central Region

See the Council presentation to the Intergovernmental Relations committee for other regional profiles.

Available at future.virginia.gov



Issue-Oriented Data



Source: Council analysis based on data from the Virginia Department of Education, the NCHEMS Information Center for Higher Eduction Policymaking and Analysis, and the Integrated Postsecondary Education Data System (IPEDS).

Council Products

Information / Business Intelligence



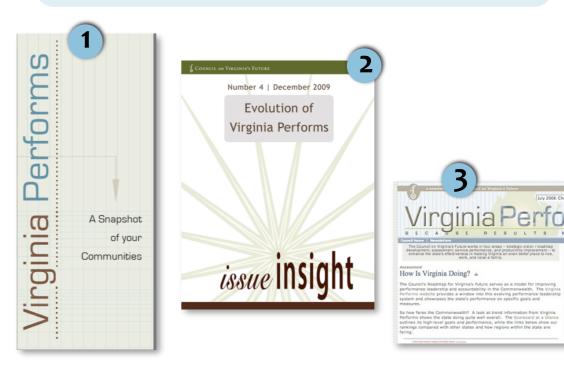
Virginia Performs
website: Userfriendly data at
state, region and
locality levels; portal
to state agency
strategic plans and
performance
measures

THE VIRGINIA REPORT 2009 COUNCIL ON VIRGINIA'S FUTURE

The Virginia Report:
Annual report with
high-level assessment
of Virginia's progress
in areas important to
quality of life;
highlights challenges
and provides analytic
information for

decision-making

Analysis, Dialogue & Recommendations



Publications and Research:

- 1. Outcome data by legislative district compiled for members of the General Assembly
- 2. White papers and custom presentations on key topics
- 3. Council e-newsletter with updates on the Roadmap and special issues, assessment, performance, and productivity improvement



Complementary Initiatives:

Productivity Investment Fund and Performance-Based Budgeting

Productivity Investment Fund

Mission: Established in 2007 to partner with Virginia agencies to create a culture where great ideas can be identified and realized.

Services and Sample Projects:

- Crafting Innovative Solutions. UVa Health System is partnering with rural health providers via tele-medicine technology to increase rural access to health care.
- Enhancing Process Efficiency. Dept. of Taxation has made numerous IT-based process improvements that are projected to save nearly \$2 million over 3 years.
- Improving Customer Service. The Virginia Employment Commission expanded online claims filing, increasing online application use and reducing errors.

Competitive Awards: A total \$4.4 million has been awarded to agencies spanning all Secretariats; \$2.1 million in loans and \$2.3 million in grants. An additional 10 projects were funded by agencies.

Expected Return Over Three Years: Almost 4.8 times the state's investment.

New Performance Budgeting System

Integrated System Modules

Operating Budget Development
Budget Execution
Capital Budget Development
Agency Spending Plan
Six-Year Financial Plan
Strategic Planning

Phase 1: August 2010 Completion

Phase 2: March 2011 Completion

- Substantially improves the links between investments and outcomes
- Enhances data analysis in support of improved decision-making and funding requests
- Improves agency-level performance analysis by providing more direct access to valuable data
- Increases transparency

2010 Workplan and New Initiatives:

2010 Workplan

Council

Executive Branch

Roadmap and Special Issues Development	Assessment	Performance (Strategic Planning and Performance Budgeting)	Productivity Improvement (Efficiency & Effectiveness)
Purpose: Refine the Roadmap for Virginia's Future. • Continue development and evaluation of Virginia Performs. • Continue to focus on high-priority issues through: • the Council Watch List • collaboration with gubernatorial commissions • Futures Forums • Collaborate with The State of the USA to support national efforts.	Purpose: Refine Virginia Performs. Continue to enhance Virginia Performs. Develop new indicators: Energy Civic Engagement Government Operations Increase capacity for performance assessment. Facilitate additional regional or population-specific views modeled on Virginia Performs. Capture, incorporate, and begin tracking final, approved changes from gubernatorial commissions through Virginia Performs.	Purpose: Improve state government planning, budgeting, and performance management. • Strengthen the performance management and productivity improvement structure: • technical assistance and training • internal and external forums • frequent communications • results teams • dashboards / scorecards • Implement the performance-based budgeting system. • Integrate the new Executive Progress Report approach into agency planning.	Purpose: Enhance state government's productivity improvement and change management. • Continue to support high-impact, low-cost, and innovative reengineering projects through the Productivity Investment Fund. • Formalize appropriate incentives to promote cost-saving projects in and across agencies. • Encourage and support continuous improvement across state agencies.
The Council will meet in Fall 2010.			
future.virginia.gov	VaPerforms.virginia.gov	dpb.virginia.gov	www.pif.virginia.gov

2010 Workplan and New Initiatives:

2010 Highlights

Spotlight on High Priority Issues



Council Watch List:

Indicators to monitor changing outcomes for key drivers of performance excellence

Spotlight on Agency Transparency

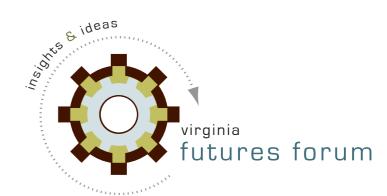


Agency Executive Progress Reports:

Enhanced and concise strategic views of agency progress, challenges and opportunities for improvement **Spotlight on Emerging Trends and Ideas**

Working with Change-Focused Groups

Supporting New Pathways to Progress





Spotlight on High-Priority Issues:

New Council Watch List - Sample List

VISION FOR VIRGINIA:

VIBRANT ECONOMY ~ WELL-EDUCATED CITIZENRY ~ BEST MANAGED STATE IN THE NATION ~ INFORMED AND ENGAGED CITIZENS

VISION		KEN INDICATORS	Current	Current Quarter		Year-to-Date	
		KEY INDICATORS	Goal	Actual	Goal	Actual	
		Per Capita Personal Income					
	ECONOMY	Job Creation and Growth					
ECONOMY		Unemployment Rate					
		New Business Incorporations					
		High School Graduation & Dropouts					
		College Graduation (2 and 4-year)					
	EDUCATION	College Enrollment (2 and 4-year)		Design	ned to		
		STEM Enrollment (2 and 4-year)		attent	ied to f	OCUE	
		College Readiness		driv	on on l	kev	
	Finance	Bond Rating		high-r	ori-		
SNC		Revenues & Expenditures to Budget		issu	ority		
ATIC		State Debt			CS.		
ER.		Retirement System Funded Status			_		
9		Audit Compliance					
RNMENT OPERATIONS	Customers	Customer Satisfaction					
ΣZ		Online Transactions					
/ER	Workforce	Employee Turnover					
GOVE	Infrastructure	Major Projects On-time / On-budget					
		Maintenance Deferral					
ADDITIONAL PRIORITIES		Land Preservation					
		Recidivism					

Long-term Challenges

Long-Term Challenges

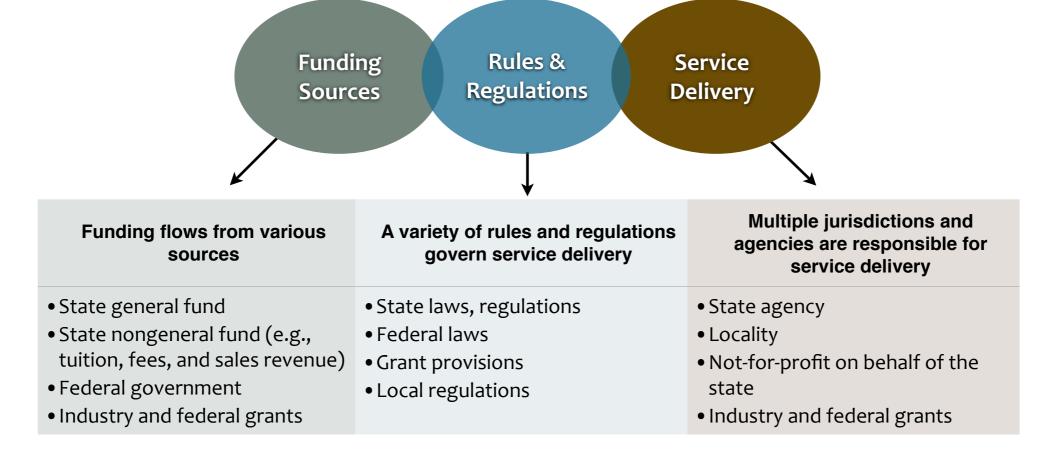
Complexity of Change

- Identifying accountability and driving change in the face of multijurisdictional funding flows and responsibilities
- Accommodating and facilitating regional efforts to promote efficiency and effectiveness and meaningful progress toward improved outcomes

Strategic Leadership

- Maintaining the focus on high-level, priority outcomes
- Standardizing and centralizing methods and support to optimize continuous improvement efforts
- Applying appropriate incentives and tools for change

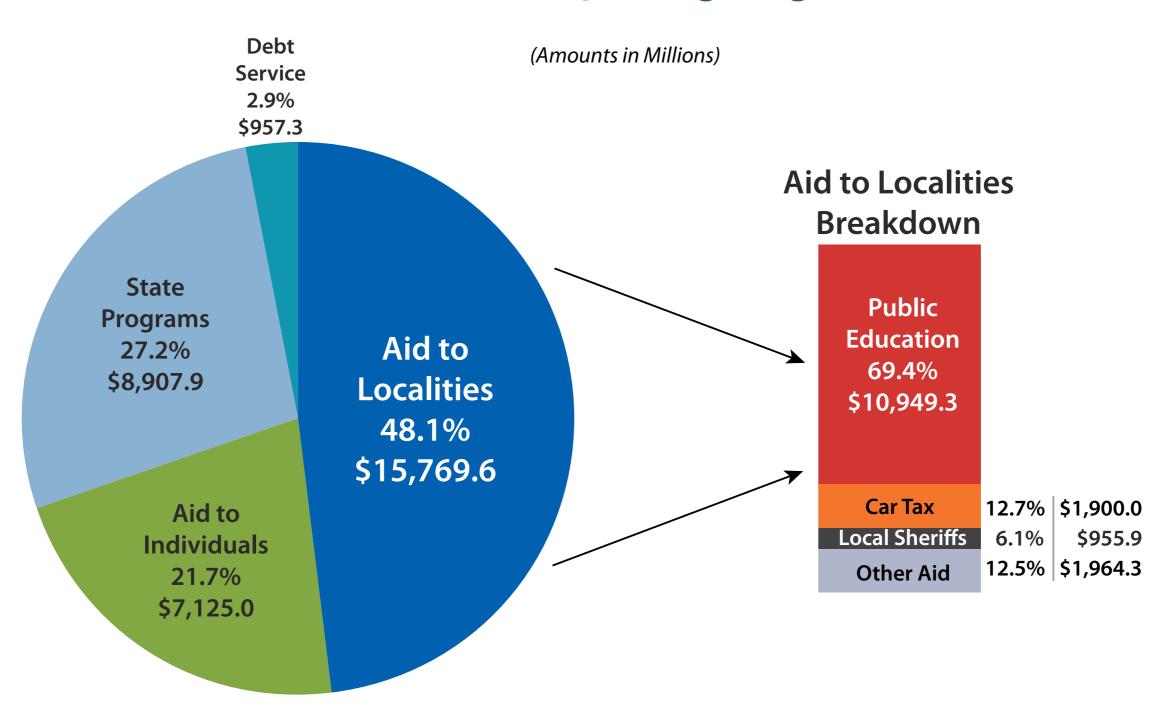
Creating Sustainable Change



- Accountability systems are sometimes at a different level than rules, regulations, and funding.
- Linkages between performance and funding are sometimes limited.
- Outcome targets are not incorporated into formulas driving significant investment.
- It can be difficult to isolate specific metrics for monitoring outcomes.
- Accountability for outcomes is weakened and diffused when the service site has multiple funding sources.

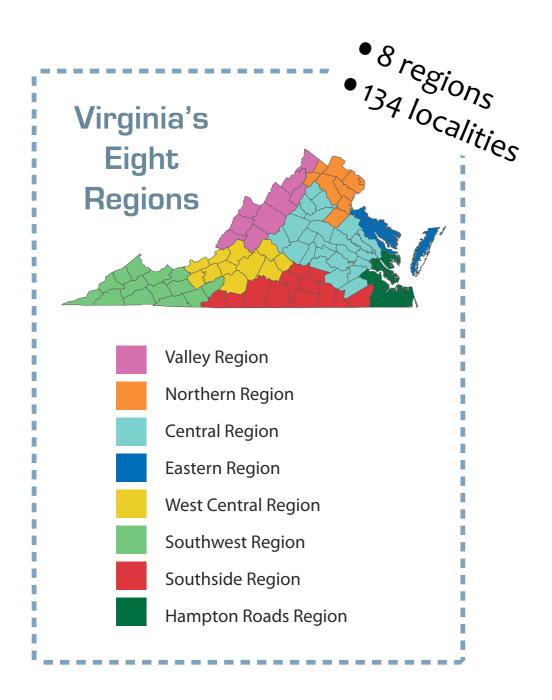
2008-2010 State Budget

Almost Half of the General Fund Operating Budget Goes to Localities



Source: "Virginia's Budget Composition, Fiscal Trends, and Future Issues." Presentation to the Governor's Commission on Government Reform and Restructuring, the Honorable Richard D. Brown, Secretary of Finance, June 4, 2010.

Barriers to Regional Collaboration



Barriers to regional collaboration:

- No systematic way to share physical and intellectual assets and other resources for improvement within and across regions
- Several conflicting models for dividing Virginia into regions (e.g., Community Services Boards, Virginia Economic Development Partnership Marketing Regions, Virginia Department of Transportation Districts, etc.)
- Limited incentives for localities to combine common service delivery vehicles for efficiency (e.g., regional jails)

Enterprise and Agency-Level Considerations

- Many significant issues require multi-agency collaboration and matrix management, but maintaining a high-level, strategic, and enterprise view of change is difficult.
- Change amidst intergovernmental issues and complexities is challenging.
- Maintaining the focus on outcomes can be difficult in the face of day-to-day responsibilities:
 - Incentives for change are not clear cut.
 - Proper balance is needed between improvement efforts and ongoing service delivery requirements.
 - Coping with budget reductions amid other organizational changes can create unintended consequences.
- Although progress has been made in developing and using performance measures, agencies may need further assistance to take measurement to the next level.

Concluding Remarks

Concluding Remarks

- Virginia has a long tradition and reputation for excellence:
 - Virginia has maintained its AAA bond rating for 70 years -- longer than any other state, and per capita state expenditures and debt are below the national average.
 - Virginia has been recognized by several leading organizations as the best state in the nation for business and several key indicators put Virginia among the elite of the nation.
- Virginia was among the first states to develop a comprehensive performance management system, which has served as a national model and garnered numerous awards.
- Current climate and challenges require us to leverage the existing foundation to accelerate progress. We need to build new approaches that allow us to channel more resources to our highest priority outcomes.

Sites of Interest

Virginia Performs:

VaPerforms.virginia.gov

Productivity Investment Fund:

www.pif.virginia.gov

Council on Virginia's Future:

future.virginia.gov

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Background / Additional Information

Council on Virginia's Future: Evolution Milestones

	2004-2007	2008	2009	2010	2011-2014		
S	VIRGINIA PERFORMS						
F O R M	 Established a vision and broad, high-level goals for Virginia Launched Virginia Performs 	 Developed Hampton Roads Performs Improved integration and usability of Virginia Performs 	Continued to enhance Virginia Performs	 Continue to enhance Virginia Performs New indicators: Energy, Government Operations, Civic Engagement 	Continue to enhance Virginia Performs		
2	THE VIRGINIA REPORT						
P E	 Assessed progress on regional indicators and agency key objectives (Virginia Scorecard) 	 The Virginia Report: Updated progress on regional indicators and agency key objectives 	 The Virginia Report Special report on educational attainment	• The Virginia Report	• The Virginia Report		
A	RESEARCH AND ANALYSI	S					
G I N I	 Virginia Futures Forum 14 Issue Briefs, including Regional Divisions Analysis 	 Business Climate Survey Issue Insights on Business Climate Survey, Educational Attainment 	 Educational Attainment initiative Held Virginia Futures Forums Issue Insights on Evolution of Virginia Performs, Educational Attainment 	 Host forums on key issues and outcomes Issue Insights	 Host forums on key issues and outcomes Issue Insights Business Climate Survey update 		
2	Complementary Products						
V	 Began ongoing outreach to other states and nations 	Legislator Community SnapshotsE-Newsletter	Legislator Community SnapshotsE-Newsletter	Legislator Community SnapshotsE-Newsletter	Legislator Community SnapshotsE-Newsletter		
·	PERFORMANCE-BASED B	UDGETING SYSTEM					
	 New strategic planning process New budgetary and service area structure Key objectives and measures for state agencies 	 Integrated strategic (key), productivity, and administrative measures for performance management Expanded use of performance metrics in budgeting process Continued training and technical assistance 	 Developed prototype Executive Progress Reports Began implementation of a new enterprise performance budgeting system Continued training and technical assistance 	 Complete phase 1 of the new performance budgeting system Continue training and technical assistance 	 Complete implementation of the performance budgeting system Continue training and technical assistance 		
	PRODUCTIVITY INVESTM	ENT FUND					
	 Agency-level and enterprise-wide reengineering initiatives Launched the Productivity Investment Fund First and second rounds of PIF 	Third round of Productivity Investment Fund awards	Fourth round of Productivity Investment Fund awards	 Additional Productivity Investment Fund awards 	 Additional Productivity Investment Fund awards 		
	awards				27		



Spotlight on Agency Transparency:

Executive Progress Reports

COMMONWEALTH OF VIRGINIA SECRETARY OF HEALTH & HUMAN RESOURCES

Department of Medical Assistance Services

AT A GLANCE

Patrick Finnerty, Director

The Department of Medical Assistance Services (DMAS) administers Medicaid for Virginia by providing qualifying Virginians access to a comprehensive system of high quality and cost effective health care services.

Staffing 465 authorized positions (360 full-time, 83 wage, 22 contract)

Financials

Budget FY 2010: \$6.70 billion; 36 percent from the state's General Fund

Trends

- Number and type of services provided: Increasing
- Number of health care providers: Steady
- Number of claims: Increasing with customer population
- Number and age of customers: Increasing

Key Performance Areas

Legend: ★ Improving; ♣ Worsening; ★ Maintaining

- Normal birth weights
- Preventive dental care for children
- ★ Home and community care for long-term care recipients

Productivity

Cost per claim

Administrative Measures

Legend: Meets expectations; Progress toward expectations; Below expectations;

Data not available

- Emergency Preparedness
- Financial Management
- Government Procurement
- Human Resources
- Information Technology

For more information on key, productivity, and administrative measures, go to www.vaperforms.virginia.gov/agencylevel/index.cfm

EXECUTIVE PROGRESS REPORT

OCTOBER 2009

Background & History

The Department of Medical Assistance Services (DMAS) administers a variety of state-funded and Medicaid-funded health care programs for qualifying Virginians. Medicaid, an entitlement program authorized under Title XIX of the Social Security Act, is financed by the state and federal governments and administered by the states.

While Medicaid was created to assist persons with low income, coverage is dependent upon other criteria as well. Eligibility is primarily for those persons falling into particular categories, such as low income children, pregnant women, the elderly, persons with disabilities, and parents meeting specific income thresholds. Within federal guidelines, states set their own income and asset eligibility criteria for Medicaid, which results in a large variation among the states as to those deemed eligible. In Virginia, income and resource requirements vary by category.

<u>SERVICES</u>. The Virginia Medicaid program covers all of the federally-mandated services, with nominal cost sharing for some of the beneficiaries as permitted under federal law.

- Inpatient and outpatient hospital care
- · Physician, nurse midwife, and pediatric and family nurse practitioner services
- · Federally-qualified health centers and rural health clinic services
- · Laboratories and x-ray services
- · Transportation services
- Prenatal care
- · Family planning services
- Skilled nursing facility and home health care services for persons over age 21
- . Early and Periodic Screening, Diagnosis, and Treatment program for children (EPSDT)

Virginia Medicaid also covers several optional services, including, but not limited to:

- Routine dental care for people under age 21
- Prescription drugs
- Rehabilitation services such as occupational, physical, and speech therapy
- Intermediate care facilities for persons with developmental and intellectual disabilities and related conditions
- · Mental health services
- Substance abuse services

Medicaid beneficiaries also receive long-term support coverage through home and communitybased "waiver" programs, which provide community services as an alternative to institutionalization. The following waiver programs are available to Medicaid beneficiaries who meet level of care criteria:

- AIDS Waiver
- Alzheimer's Waiver
- · Day Support for Persons with Intellectual Disabilities Waiver
- · Elderly or Disabled with Consumer-Direction Waiver
- Intellectual Disabilities Waiver
- Technology-Assisted Waiver
- Individual and Family Developmental Disabilities Support Waiver

<u>CUSTOMER BASE.</u> DMAS provides Medicaid to individuals through two general care delivery models: 1) a model utilizing contracted managed care organizations (MCO) to coordinate care and 2) a fee-for-service (FFS) model, the standard Medicaid program whereby service providers are reimbursed directly by DMAS.

The MCO program, started in 1996, is available in certain regions of the state. As of October 2009, 528,299 Medicaid beneficiaries were enrolled in managed care (68 percent of total beneficiaries) and 256,954 beneficiaries were enrolled in the FFS program (32 percent of total beneficiaries).

Another "managed care" option for long-term care recipients is the expansion of the Program for All-Inclusive Care for the Elderly (PACE) across the Commonwealth. PACE is designed to allow Medicaid-eligible individuals aged 55 or older who have been assessed as meeting nursing facility level-of-care to avoid more costly institutionalization by providing coordinated care in their homes and communities. Currently, there are six PACE sites; two are under development.



- Strategic view of an agency
- Concise information on agency services, progress, challenges, and improvement opportunities
- New Executive Progress Reports were developed for the Departments of:
 - Conservation and Recreation
 - Medical Assistance Services
 - Motor Vehicles
 - Executive Progress Reports will be integrated into the strategic planning process and Virginia Performs.



Spotlight on Emerging Trends and Ideas:

2009 Pathways to Progress

